EXHIBIT A

Page 1

1 CHAIRMAN VOLZ: Good morning everyone. This is a Status Conference in Public Service 2 3 Board Docket Number 7440, which is a petition of Entergy Nuclear Vermont Yankee, LLC and 4 Entergy Nuclear Operations, Inc. for amendment 5 of their Certificates of Public Good and other 6 7 approvals required under 10 V.S.A. Sections 6501 through 6504 and 30 V.S.A. Sections 9 231(a), 248, and 254 for authority to continue after March 21, 2012, operation of the Vermont 10 11 Yankee Nuclear Power Station, including 12 storage of spent nuclear fuel. My name is James Volz. I'm the Chairman 13 of the Vermont Public Service Board. With me 14 15 are Board Members David Coen to my right and John Burke to my left. I'll start by taking 16 17 notices of appearance from the parties. 18 MR. WEISBURST: Good morning. My name is Sanford Weisburst. I'm here on behalf of 19 the Entergy companies. I should mention that 20 21 I have a motion for pro hac vice admission 22 pending. 23 CHAIRMAN VOLZ: Right. We're going to take up motions after we do notices of 24

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appearance.

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Page 2 1 MR. HEMLEY: Robert Hemley, Gravel and 2 Shea, for the Entergy companies. MR. MARSHALL: John Marshall, Downs 3 Rachlin Martin PLLC, for Entergy Nuclear 4 5 Vermont Yankee, LLC and Entergy Nuclear 6 Operations, Inc. 7 With us today is Marcus Brown sitting 8 behind me, Senior Vice President and General Counsel with Entergy, Tim Go (phonetic), 10 Associate General Counsel of Entergy Services, Inc., and Mike Toomey who is a Vice President 11 12 External Affairs. 13 MR. BELING: John Beling for the 14 Department of Public Service. With me this morning is Deputy Commissioner Sarah Hofmann. 15 MS. DILLON: Judith Dillon on behalf of 16 the Vermont Agency of Natural Resources. 17 18 MS. ANDERSON: Carolyn Anderson on behalf of CVPS. 19 20 MS. LEVINE: Sandra Levine with Conservation Law Foundation, and with me today 21 22 is Meredith Crafton what is a law extent at VLS. 23 MR. MARGOLIS: Jared Marjolis on behalf 24 of the New England Coalition, and with me is 25

CHAIRMAN VOLZ: Thank you. We have some pending motions to appear pro hac vice; one for Robert C. Juman, another for Kathleen M. Sullivan, and another for Sanford Weisburst. They were filed on January 31st. No one filed a response to it to reject it so we're going to grant those motions at this time.

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Next I would like to talk about what the purpose of the status conference is. Primarily it's to determine the future course of this proceeding. We've read all of your submissions responding to our February 22nd memorandum and they have been helpful to us as we think about how this docket should proceed.

In this status conference we would like to focus in particular on the scope of review now that the Federal Court has issued its decision and the extent to which we rely on the existing record. We would also like to address the issue the operation of Vermont Yankee past March 21, 2012, and we have a few questions on Entergy's March 7th submission.

Also, we provided an opportunity for an additional round of written submissions in which those parties who wish to may respond to

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NEC's Technical Advisor Raymond Shadis, as well as Clay Turnbull and Jake Stewart.

MR. FIDEL: Jamie Fidel, Vermont Natural Resources Council and Connecticut River Watershed Council. With me is Paul Brierre who has filed a notice of appearance on behalf of both organizations.

MR. CAMPANY: Chris Campany, Director, Windham Regional Commission, and with me is Tom Buchanan from the Commission.

MR. ZAMORE: Peter Zamore, Sheehey Furlong & Behm, for Green Mountain Power Corporation, with me is Charlotte Ancel.

MR. DUMONT: James Dumont for Vermont Public Interest Research Group. With me is Ben Walsh.

MR. DRISCOLL: William Driscoll with Associated Industries of Vermont.

CHAIRMAN VOLZ: Is that all the parties?

20 Are there any other parties? 21

MR. PRATT: One more, Mr. Chairman.

Randy Pratt, Vermont Electric Cooperative. MS. EARLE: And Caroline Earle for the

International Brotherhood of Electrical

25 Workers.

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1 the other parties' previous filings and to the matters discussed today. The deadline for 3 these additional comments is Friday, March 4 16th. If parties would like to respond to 5 other parties' March 16th filings, we are not requiring them, but if you feel the need to 6 7 that, you should do that by March 20th.

I would like to remind everybody that this is a status conference. It's not -- and we only have this room until noon so I would urge everyone to be efficient in their responses.

We do have a series of questions we 13 14 would like to ask the parties. The first question is for all the parties. In its 15 petition in this docket Entergy Vermont Yankee 16 stated that its petition, now I'm quoting from 17 18 the petition, requires this Board's approval 19 under subsection A of Section 231, as well as this Board's approval and the approval of the 20 21 General Assembly under paragraph 2 of subsection 248(b) of Title 30 Vermont Statutes 22 Annotated in accordance with the criteria 23 24 established by subsection B of Section 248, 25 and subsection B and C of section 254 of Title

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30, and a finding under subsection A of Section 248 that issuance of a CPG for continued operation of the Vermont Yankee station will be in the public good of the state.

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Entergy's VY petition further stated, as continued operation of VY station will require storage of spent nuclear fuel generated after March 21, 2012 at the VY station, such petition also requires the General Assembly's approval under Chapter 157 Title 10 Vermont Statutes Annotated. In light -- now given 12 what they have said there was the scope as we 13 started this proceeding, and in light of the 15 Federal Court decision, what approvals does Entergy VY now need from the Public Service Board. That's the question I would like you to answer and I would like to hear from all the parties.

I would like to start with Entergy. In particular, what approvals do you think you need at this time that you're requesting us to grant?

MR. MARSHALL: As a result of Judge 24 25 Murtha's decision and the law as it now

1 MR. HEMLEY: Chairman Volz, the issue is 2 that both the Department of Public Service and 3 the Attorney General have submitted to the 4 Board documents indicating that they are in 5 agreement that Entergy may store additional spent nuclear fuel at the site without 6 7 obtaining further approval so long as this

proceeding is pending.

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We need clarification with regard to the position of the Board before we have the full assurance that we need, and this relates to the pending applications that we have made to the District Court for the District of Vermont.

So while the Attorney General and the Department of Public Service have made assertions as to the positions that they take with regard to the permitted continued operation during the pendency of the proceeding, we do not yet have the necessary assurance from the Board which we would need before we were satisfied that we don't have to proceed as we have planned to proceed before the District Court.

25 CHAIRMAN VOLZ: I guess I'm trying to

applies, we believe that Entergy Vermont

- 1 Yankee needs approval under Section 231 of 2
- Title 30 Vermont Statutes Annotated. That 3
- 4 said, the standard which is public good is
- broad and can take into consideration many
- factors that might have been considered under 6
- other statutes such as Section 248, but 7
- 8 fundamentally we believe that the approval
- that's required here is the amendment or the 10 issuance of a new Certificate of Public Good

under Section 231.

CHAIRMAN VOLZ: Is Entergy VY requesting Board approval for storage of additional amounts of spent fuel from the operation after March 21, 2012?

MR. MARSHALL: At this point I would like to ask Mr. Hemley to address this question because we have an issue concerning the applicability of subdivision (C)(2) in Chapter 157 that we would ask the Board to address.

22 CHAIRMAN VOLZ: The subject of section

23 24

MR. MARSHALL: 6522.

CHAIRMAN VOLZ: Right. Thank you.

Page 7 see what is the statutory authority for you to 1 continue to operate past March 21st and create

> 3 fuel after that date that would need to be 4

stored?

MR. HEMLEY: Well I'll offer a short response and I'm going -- not to lateral this thing around the table too far. I'll have Mr. Weisburst amplify it if I have left something out, but my sense is under 814 there is a continued operation so long as we have in application and there is a pending our application for a Certificate of Public Good, which we have of course applied for back in 2008, and that's the application is pending here in this docket.

MR. WEISBURST: That's correct. The basis is 3 Vermont Statutes Annotated 814(b). One might call it a timely renewal. If one has applied for a renewed CPG or license and the renewal application remains pending, the existing license continues in effect until the application for the renewed license is resolved.

24 CHAIRMAN VOLZ: So is your answer then 25 you're not asking us for approval at this time

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to store fuel that is created after March 21st -- created by operation after March 21st, 2012?

MR. HEMLEY: No. I don't think that's correct. We are asking for that approval as well.

The question that Mr. Weisburst has addressed, and that I have addressed as well, relates to the immediacy of the need for the assurance, but we are going to ask the Board to give us a CPG that does in fact entitle us to store spent nuclear fuel that is generated after March 21st, 2012.

CHAIRMAN VOLZ: Okay. So if you're going to be asking us for that approval, what authority do we have to grant that approval?

MR. WEISBURST: The authority to grant that approval would be under Section 231 and let me clarify.

CHAIRMAN VOLZ: What about Chapter 157 of Title 10?

MR. WEISBURST: If I could, just to get 23 231 clarified for a second, 231 speaks to 24 operation and sets forth the general good 25 standard. That clearly would be applicable in 1 will be no refueling for a period of several

2 months that it's akin to the no blood no foul 3 routine calling a foul in basketball, that it 4 doesn't matter for the time being because 5 there is no additional fuel being generated?

6 Was that your position?

MR. WEISBURST: That was our alternative position. Our primary position is that we are protected under 3 V.S.A. 814(b) with regard to storage of spent fuel.

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Our alternative position was that in the event that 6522(C)(2) did apply and restricted us, that we would still be in compliance with that up until the next refueling which is scheduled for March 2013. I would note that the Department of Public Service in it's filing on Wednesday, and the Attorney General in it's filing in the District Court yesterday, which was supplied to the Board, have agreed with our primary interpretation which is that 814(b) provides us the assurance.

The Board has not yet spoken. We don't want to presume the Board's answer to that question. We're trying to explain our

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our view to the operations issue.

As to storage, the way Chapter 157 was set up was the Board was fully in charge of that process of stored spent fuel up until March 21st, 2012. The Legislature created a role for itself going forward from that date. Judge Murtha has now struck down that latter aspect.

There's actually a question in our view as to, not the Board's authority over continued operation, but the Board's authority over continued storage of spent fuel derived from that operation. It's an open question which we would like the opportunity to brief further, but in the event the Board were to determine that we needed a CPG both for operation and for storage, we believe we could satisfy the Board's concerns, and we believe that inquiry would be governed under 231's general good standard.

BOARD MEMBER BURKE: Is it fair to say that from what I read in your position paper that during the pendency, at least the immediate pendency, of our proceedings here that you're satisfied that in fact since there

1 position to the Board on 814.

CHAIRMAN VOLZ: Entergy's spent fuel CPG, Docket 7082, doesn't have an expiration date. It has some limitations, but there's no date on which that actual CPG expires. Instead, the limitation is on the amount of fuel that can be stored there, and how does Section 814 expand that amount or allow for the expansion of that amount?

MR. WEISBURST: The way it does that is the general principle 814(b) is that if you've got a certificate or a license that's going to reach its limit, whether it's an amount limit or a date limit, and you've timely applied to enlarge that, that while the application is pending you can continue to operate.

CHAIRMAN VOLZ: Right. My question to you is if you're filing an application to us for us to authorize you to store more fuel in the future there after operation beyond March 21st, 2012, assuming we approved your 231 certificate, what authority do we have to do that under Chapter 157?

24 If you read 157, there's a section in 25 there that specifically says we only have

4 (Pages 10 to 13)

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authority to approve a facility to store up to March 21st for fuel generated through operation through March 21st, 2012. So where do we get the authority to approve an application that goes beyond that? MR. WEISBURST: 6522(C)(2) in the

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company's view was a condition -- there were several conditions on the Board's approval of the facility to store spent fuel. The Board granted that certificate and imposed these conditions. The conditions included the fuel had to be only fuel derived from Vermont Yankee, not some other place, this total amount condition and another one.

When the Legislature also created a second phase of this where the Legislature, the General Assembly, would control storage of spent fuel derived from post March 21st, 2012 operations. In the company's view that was the design of this scheme.

The Board was in charge up until March 21st, 2012. The Legislature would be in charge of that decision for the amounts derived after that date. We now have a situation in which there's arguably a void of

1 we're asking these questions.

> Isn't it constrained such that it can't approve storage of spent fuel from post March

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4 21st, 2012 operation. Note, Section 5 6522(C)(2) provides, and I'm quoting, any

6 Certificate of Public Good issued by the Board

7 shall limit the cumulative total amount of 8 spent fuel stored at Vermont Yankee to the

9 amount derived in the operation of the

10 facility up to but not beyond March 21st,

2012, the end of the current operating 11

12 license. That language was not struck by the

Court. That language -- and the CPG we issued 13

14 in Docket 7082 had that limitation in it, and 15 I'm asking what authority do we have to

16 approve storage of nuclear waste after that 17 date?

18 MR. WEISBURST: First answer is it's important to remember that this CPG that you 19

just referred to, Chairman Volz, was a CPG for 20 construction of a facility. It was a 21

22 condition that was attached to that CPG. The

Board granted the approval. The facility was 23 built. 24

25 6522(C)(2) imposed this condition. It

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regulation as to the storage question because the Legislature's role is now out of the statute. The Board's role --

CHAIRMAN VOLZ: In one respect, that one sentence was struck from 6522(C)(4).

MR. WEISBURST: That's right.

CHAIRMAN VOLZ: But there are other parts of Chapter 157 which gives the Legislature authority over the storage of all kinds of different kinds of waste that hasn't been struck.

MR. WEISBURST: Our view is that (C)(2) applied only to storage and only to the Board's authority over such storage up until March 21st, 2012, and that the Board to the extent it retains authority over storage it would not be under 6522(C)(2). It potentially could be under 231 which is a general requirement, and we certainly don't deny the Board's authority over operations which is very much an issue in this petition as well.

CHAIRMAN VOLZ: Isn't the Board's authority on 10 V.S.A. Section 6522 constrained? We haven't designed the issue yet. We're trying to understand. That's why gave the Board authority over it and the Board

2 executed that authority. It put the

3 Legislature in charge in (C)(4) over the

situation of stored fuel derived from post

5 March 2012 operations. The Legislature was

going to be able, if it chose, to allow 6

storage of fuel derived from operations past 7

that date. That was the scheme.

That aspect of the scheme has now been invalidated. It's preempted. So the

Legislature did not contemplate a situation 11 12

where the Board would continue to be involved at that stage post March 2012. Instead the 13

14 Legislature was taking control of that. We

sort of have an incomplete statute that's left 15

in terms of the Board's authority. The Board, 16

as I said, certainly has authority over 17

18 operations. The Board arguably has authority

19 indeed over storage, but the Board is not

constrained by (C)(2) because the Legislature 20

contemplated that there could be storage after 21

March 2012. It contemplated that it would be 22

in control of that decision and it's now been 23

24 taken out of the picture by the District

25 Court's decision.

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CHAIRMAN VOLZ: Well I mean I don't think we're going to get to the bottom of this today. I would just note that the Board has only such authority as the Legislature gives it and we can't add to that authority by fiat of our own. So this is probably something we're going to have to brief and decide at a later date. I think we've been around it enough now that we understand your position.

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Next I would like -- pretty much want to ask the Department's position on all of this. In particular, the question I asked -- well I would like to focus on the Department's March 7th filing. At the bottom of page 5 the Department states that quote, Entergy requires a Certificate of Public Good for continued operation and storage, and the Board should set a schedule for consideration of whether to grant the petition.

Can the Board issue a CPG for storage of spent fuel generated after March 21st, 2012? Again, to you folks the same question I asked Entergy. Isn't the Board's authority under 10 V.S.A. Section 6522 constrained by the language of the statute?

1 long as this plant keeps operating. That's 2 our position on that.

3 CHAIRMAN VOLZ: As far as what approvals 4 they need, they need Section 231. Anything 5 else?

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MR. BELING: Well 231 I believe will incorporate a number of 248 criteria, but in essence this is a 231 proceeding. It's very broad authority under 231, and basically the only thing that's really been removed by the District Court are these legislative approvals

12 and this below market aspect, which we're not 13 really sure what that means, but it doesn't

14 really matter because there's no market today;

above, below, or at market. So we definitely 15 16 think you can consider the fact there's a

17 complete absence of any PPAs in this

18 proceeding. You're not constrained by the

19 District Court order.

20 CHAIRMAN VOLZ: Other than we couldn't condition approval of continued operation on 21 22 coming up with a PPA?

23 MR. BELING: Below market. Whatever 24 that means.

25 CHAIRMAN VOLZ: Right. Ms. Dillon.

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MR. BELING: The language of the statute does appear to constrain the Board. I would agree with that. I think as a practical matter as we sit here today, based on Entergy's representations, the issue is not going to come up for a bit. We would ask the opportunity to submit in the next round of briefing and think on this a little further, but it does appear, I agree with you, if you take the statute, excise the one sentence that the District Court excised, there does appear 12 to be a constraint on the Board's authority to

CHAIRMAN VOLZ: Thank you. Any other comments on this?

grant storage past March 2012.

MR. BELING: I would just -- on the license issue on 814 we do agree that it serves to keep the existing license going by operation of law, but that also means there's obligations under that license that continue under operation of law, and we think it's very important that Entergy can't just pick and choose the provisions that they want to comply with. There's a lot of obligations under the existing license that need to go forward as

MS. DILLON: We concur with the Department.

CHAIRMAN VOLZ: Ms. Anderson. MS. ANDERSON: Yes. We want an opportunity to brief the first issue that the Board raised as well.

CHAIRMAN VOLZ: What I'm asking parties now is more about the scope of your view in particular what they need.

MS. ANDERSON: We agree it's under 231 and the 248 factors can come in there.

CHAIRMAN VOLZ: Ms. Levine.

MS. LEVINE: We agree that the Board does not have authority to approve storage of spent fuel generated after March 21st, 2012, and that the approval would be under 231 which does incorporate the 248 criteria.

We do believe that the claims regarding the scope of Section 814 are too broad. It certainly covers the Board's Certificate of Public Good, but it does not cover the decisions of the Board that would -- that specifically rely on commitments made by Entergy regarding the storage of fuel in other

25 matters, that that doesn't extend those

6 (Pages 18 to 21)

Page 22 Page 24 commitments beyond the date of the license. 1 agrees that the Section 231 CPG is required 2 CHAIRMAN VOLZ: We have more questions 2 and that it can incorporate the appropriate 3 3 about that, but we'll be getting to them. Mr. criteria of Section 248. 4 Margolis. 4 CHAIRMAN VOLZ: Mr. Dumont. 5 5 MR. MARGOLIS: NEC agrees the decision MR. DUMONT: VPIRG agrees with what 6 on 231, which can incorporate the 248 6 Green Mountain Power just said in this one 7 criteria, and we also agree -- well actually 7 instance. I would go beyond what colleagues disagree with Entergy's statement that Section 8 from VNRC, CLF, and NEC have said, and I think 9 6522 is an incomplete statute. By virtue of 9 the record should reflect that today for the 10 their continuing to operate they would need to 10 first time we've just heard a verbal motion construct new facilities for the storage of for an interlocutory declaratory judgment. 11 11 spent nuclear fuel and 6522 applies to that, 12 That's what the Entergy's relief is they are 12 but as you pointed out there's limitation in seeking without any basis in the rules. They 13 13 14 what this Board can do and what it cannot, and 14 haven't cited a rule or statute that gives the Board an interim temporary declaratory 15 so the Board cannot actually provide that 15 judgment which seems to be what they want. permission. 16 16 CHAIRMAN VOLZ: Mr. Driscoll. CHAIRMAN VOLZ: We just asked the 17 17 18 question. We didn't rule on that yet. You 18 MR. DRISCOLL: AIV agrees with Entergy. were characterizing it as though we ruled on CHAIRMAN VOLZ: Thank you. Yes. Miss 19 19 20 20 Earle. MR. MARGOLIS: No. I was commenting on MS. EARLE: IBEW supports Entergy's 21 21 22 the language you pointed out. 22 analysis in this matter. CHAIRMAN VOLZ: Right. Mr. Fidel. 23 MR. PRATT: Randy Pratt, Vermont 23 MR. FIDEL: I'm going to let Paul 24 Electric Cooperative. VEC has no position on 24 25 25 storage at this time unless or until it is Brierre address that. Page 23 Page 25 MR. BRIERRE: Just add to what NEC was 1 factored into the economic benefit criterion 1 2 2 saying, I think they touched on it, 814 would of 248(b)(4). 3 3 allow -- might allow operation, but with CHAIRMAN VOLZ: Thank you. Okay. I 4 respect to storage they are going to be 4 would like to move onto our next round, series 5 constructing new casks and a new facility. 5 of issues. We touched on this a little bit, 6 What we were saying is while 814 may but I want to put a final point on it. 6 In light of the Federal Court decision 7 allow operation after March 21st, with respect 7 8 to the spent nuclear fuel facilities we don't 8 what is the scope of issues the Board can 9 9

What we were saying is while 814 may allow operation after March 21st, with respect to the spent nuclear fuel facilities we don't view that as continuing permission for storing nuclear fuel. What we would view basically they are applying for a new permit for new facilities for additional fuel and there's no continuation. There's nothing to continue.

CHAIRMAN VOLZ: Okay. The question I was asking is what is the scope -- what approvals do they need from us in this proceeding.

MR. BRIERRE: Arguably they do need approval for spent nuclear -- to store nuclear fuel, to construct new facilities for nuclear fuel generated after March 21st.

22 CHAIRMAN VOLZ: Okay. Anything else?

23 MR. BRIERRE: No.

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24 MR. CAMPANY: No comment.

MR. ZAMORE: Green Mountain Power also

In light of the Federal Court decision what is the scope of issues the Board can consider in this proceeding? In your response please be more specific than everything that's not preempted. We need to understand what the position is on what is or isn't preempted, and we don't necessarily have to get into that today in great detail because we're -- if

you're nervous about responding to that in any specific ways right now because we're going to

17 let you file on March 16th, but we also want 18 to know what issues you believe are relevant

to the legal approvals that remain pending in this proceeding.

20 this proceeding.21 Lauess Lwo

I guess I would start with Entergy.

MR. MARSHALL: The Public Service Board has traditionally applied various criteria in

24 interpreting Section 231. Those criteria

25 include financial soundness, technical

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confidence. In the recent OMYA decision 2 employment was a factor. Regulatory environment. These are the type of 3 considerations that would be relevant to 4 5 whether the Board issues an amended or new 6 Certificate of Public Good to operate the 7 plant after March 21st, 2012. We can brief it 8 in more detail, but I think you know the law 9 as well as we do is that the Board has 10 criteria to consider and it applies them as the circumstances warrant. 11 CHAIRMAN VOLZ: I have a more specific 12

13 question for Entergy as well. In its March 14 7th filing at page 6 Entergy Vermont Yankee 15 says that the Board should follow the Federal 16 Court decision quote by confining itself to issues of legitimate state authority. That 17 18 is, issues unrelated to the radiological safety of Vermont Yankee's operations and 19 20 issues unrelated to the price at which VY sells power to utilities within the state. 21 22 Close quote. What do you mean by unrelated? Can't there be non-preemptive issues of 23 legitimate state concern that overlap with 24

Page 26 Page 28 1 possibility that you can have a consequence of

safety. So to give you an example if there were a safety incident in the plant that

4 caused the plant to shut down thereby

5 hindering reliability of the plant,

6 reliability would have been a consequence of 7 safety and would not be something that could

8 be addressed.

> We, by the way, also reserve our right to argue that reliability is not within the proper purview of the Board, but this sort of inevitable consequence and the specific case that Judge Murtha discussed was the Bango media case from the Second Circuit in this respect of consequences -- one cannot look at consequences of a preempted area and focus on the consequence as a way of getting around the preemption.

So that's something that the Board should also take into account going forward, and we can specify this further in our briefina.

CHAIRMAN VOLZ: Okay.

24 BOARD MEMBER BURKE: I think what the 25 Chairman was getting at and what I would like

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MR. MARSHALL: I would ask Mr. Weisburst to address that because he was counsel in the federal litigation.

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Murtha is decision.

safety issues?

CHAIRMAN VOLZ: Okay. MR. WEISBURST: Thank you for that question. Again, Entergy would like the opportunity to brief that at greater length in the March 16th submission, but to give you a preview of that, as I believe we've said earlier in the submission, the safety and -safety and the price of the PPA were certainly 12 the two explicit areas that Judge Murtha focused on in its decision as being preempted. I should say the price issue was under the dormant commerce clause. It wasn't technically preempted by statute, but those were the two areas that were addressed. However, Judge Murtha also noted in his 18 decision that to the extent there were a 20 rationale that were not plausible and therefore were a pretext of safety or code

word for safety that's not something that can

Similarly Judge Murtha commented on the

be relied on. I think that's clear from Judge

1 to know is there are issues that in fact

2 clearly are going to have dual purposes. They

3 may well go to an issue that certainly

4 involves safety, but they have a very

5 independent reason. It may well be important

to us. Let's take the gorilla on the couch. 6

7 The buried pipes. Now Entergy can take that

8 as safety and safety, but in fact

9 that came up in the discourse involving how

10 much the cost of decommissioning was going to

run, and in fact depending on what you have 11

12 that has to be removed from underground

13 sources that has something to do with

14 decommissioning. Clearly serves two purposes.

So when you answer the guestion I would like to keep in mine those things that we're allowed to consider and those things we aren't allowed to consider, especially when there could develop be very much dual purposes to a

20 particular provision or a particular line of questions.

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BOARD MEMBER COEN: Let me follow up 23 with something else as well. Do you want this 24 Board to interpret buzz words where the intent

25 of the parties in terms of their presenting Page 29

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their arguments or what's in their hearts or in their minds? Is that what you're asking us to do?

MR. WEISBURST: We're asking the Board to look at the plausibility of the reasons that are advanced.

BOARD MEMBER COEN: What does that mean? MR. WEISBURST: So let me give you one example. Let's say the state -- the DPS or intervenors, you know, we don't know what positions they will take, but let's say they take the position Vermont wants to encourage an energy mix that doesn't include nuclear power. We think the Board should examine how plausible that is given that Vermont is contracted to buy nuclear power from Seabrook in New Hampshire just to take one example.

That the proffered explanations for why -- why the CPG should not be granted need to be probed as opposed to accepted at face value, and if they are deemed implausible, the Board shouldn't rely on them.

CHAIRMAN VOLZ: I would like to follow up on that a little bit. An issue about pretext. At page 6 Entergy VY says the

involved in federal litigation, apparently the state says is now complete, and we don't think in weighing that factor should be given undue weight in terms of the company's very good record of compliance with numerous conditions that apply to it.

Page 32

BOARD MEMBER COEN: Mr. Marshall, so should the Board consider whether it can rely on the company's testimony as a factor or not?

MR. MARSHALL: I think the answer is yes, but you again have to take into account it can't be something that's put forward as code for another preemptive purpose, but yes you can.

BOARD MEMBER COEN: So we should be taking a look at what's in your minds and in your hearts as well when you provide testimony; is that correct?

MR. MARSHALL: I certainly wouldn't be suggesting you do that, but the fact of the matter is if you're asking questions about whether a discovery response was inaccurate, the question goes to intent. So, yes, you do have to look at that.

BOARD MEMBER COEN: Thank you.

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additional evidence relating to Entergy VY is
incorrect testimony and cannot quote be
considered under the rubric of evaluating
whether Entergy VY is a fair bargain for
Vermont close quote because that would be a
truism or pretext for safety and below market
PPA rationales that the District Court found
preempted close quote.

Does Entergy VY acknowledge that in assessing whether to issue a 231 CPG the Board may consider a company in compliance with regulatory requirements and its record in providing complete and accurate information to regulators?

MR. MARSHALL: We think the Board can consider the conduct of the company. I think the Board has to put it in the context of the myriad conditions and requirements that have been imposed upon Entergy Vermont Yankee and give weight as appropriate. It happens that the one particular statement in a discovery response that was inaccurate as well as testimony that needed to be clarified related to an audit that was conducted in compliance with the law that the apparently -- I'm not

Page 33
CHAIRMAN VOLZ: Does the Department have any comments on the scope of the issues the Board should consider in this proceeding?

MR. BELING: Yes. I would like to reserve the right to provide additional briefing, but just as an initial observation radiological health and safety were preempted in 2008. Judge Murtha's decision doesn't change that. All he did was he took that principle, which this Board is well aware of, and applied it to two statutes and found one statute and one sentence from one statute were preempted.

So that the injunction -- the 101 page decision has lots of language in it, but the injunction is very specific. It knocks down two statutes, no below market PPA period.

I read Entergy's proposal for decision that was submitted in 2009. I think that basically the same criteria that Entergy proposed that the Board consider in 2009 would

proposed that the Board consider in 2009 wouldbe considered here. There may be some

be considered here. There may be someinformation. There may be some things in the

23 information. There may be some things in t24 record that relate to this injunction, and

25 Entergy I believe has to object to that

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information going forward, but the same
criteria things haven't really changed. The
same principles apply to 2009, 2008 as they do
now except for these two statutes require
legislative approval and below market PPA, but
we'll submit some additional briefing on the
issue.
CHAIRMAN VOLZ: Okay. Thank you. Miss

CHAIRMAN VOLZ: Okay. Thank you. Miss Dillon.

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MS. DILLON: We would concur with the Department. Specifically with ANR issues we would maintain that as with the original relicensing, environmental and land use would be appropriate for the Board review.

MS. ANDERSON: CVPS again goes back to the Section 248 criteria including the economic benefit, the revenue sharing agreement, the purchased power agreement, all come into play here and should be considered.

CHAIRMAN VOLZ: Ms. Levine.

MS. LEVINE: Yes. The scope of the issues includes all the matters that have been previously been presented to the Board in Entergy's 2008 filing. That includes the 248 criteria will now be incorporated into Section

1 many of the issues that Ms. Levine just

2 mentioned, including economic considerations,

Page 36

Page 37

3 technical competence, reliability,

4 environmental, land use impacts, aesthetic5 impacts.

I want to touch for a second on what Entergy argued about reliability. Reliability certainly has economic implications, and this Board has previously stated in various other dockets that they do have the jurisdiction to rule on the economic implications of reliability and that is certainly the case.

Regarding the underground pipes they claim -- they seem to be claiming no evidence may be admitted on that preempted issue, but that totally disregards the economic and environmental implications of presence of underground pipes that are in process water, and this Board should take into consideration the non-preempted ramifications and implications of that situation.

I also want to touch on this idea of Entergy, as they put it, a fair partner for Vermont, and as NEC would put it irresponsible corporate entity operating in our state.

Page 35

231 and includes the economics, environmental, land use, trustworthiness, reliability, power

contract issues as well.

The courts -- the District Court's order specific injunction as the Department noted was very limited. It simply noted that two

provisions of the statutes regarding the Legislature's actions are preempted. It did

9 not -- it kept intact the Public Service
10 Board's authority, and more specifically on

Board's authority, and more specifically onthe Public Service Board's authority the

12 Public Service Board has on numerous occasions

considered how its authority is or is not preempted in light of federal law. It's

considered that in virtually every case this

Court has considered concerning Vermont Yankee and that is certainly a guide to the Board.

Most of those issues that have not been appealed and that is good law and can guide this Board going forward as to the scope of preemption.

21 preemption.22 CHAIRMAN VOLZ: Thank you. Mr.23 Margolis.

MR. MARGOLIS: NEC believes certainly the Board should be taking into consideration

Entergy seems to be arguing this can be apretext for safety and they said the FederalCourt decision did not act in bad faith.

I want to touch on that real quick. It's certainly not a pretext to safety. It goes to whether Entergy's representations before this Board can be relied on whether

8 Entergy will abide by the obligations imposed9 by the Board, whether they will follow through

10 with the assurances that they make to this

Board. It goes to whether they will provide

the state nuclear engineer with accurate

13 information. Mr. Vanags testified that there

were no underground pipes because that's what

15 he was told by Entergy. So their

16 trustworthiness is very important in terms of

17 the information this State is getting, and if

18 you recall in 6454 this Board specifically

19 found the access and information provided to

the state nuclear engineer was central to theBoard's decision to grant the CPG.

22 It also goes to the reliability of the

plant and its management, certainly economic

24 implications, and I would point out to the

25 Board in questions about reliability in this

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Page 38 docket Mr. Cullum acknowledged there was a bad 2 perception about the reliability, and when 3 Board Member Coen asked him in terms of 4 reliability should this Board also be taking a 5 look at the competence of management to deal 6 with those kinds of issues he agreed, and then 7 when Board Member Burke followed up by asking whether Mr. Cullum agreed reliability was tied 9 to economic benefits specifically under the 10 revenue sharing agreement, and he agreed as well. So there are clearly economic 11 12 implications of reliability and 13 trustworthiness that their own witness 14 testified to. 15 I would also just like to point out that 16

the language they rely on from the District Court decision stating they did not act in bad 17 18 faith was taken completely out of context. That had to do with the Court's decision on 19 20 the State's argument that regarding unclean hands Entergy should be barred from 21 22 challenging the statute at issue because they had supported the legislation they were 23 challenging, and that Entergy's conduct since 24 25 2002 had been entirely consistent with the

1 the management of the plant is certainly an issue in front of this Board that has not been Page 40

3 preempted.

4 BOARD MEMBER BURKE: Is that a 5 relatively long response that could have just

been said I disagree with Mr. Marshall? MR. MARGOLIS: I'm not known for short responses.

CHAIRMAN VOLZ: Mr. Fidel.

MR. FIDEL: We agree with the concerns or issues that have been raised about the relevance of impacts especially to natural environment.

I would like to point out as you are well aware Section 248(b)(5) draws a distinction between consideration of undue adverse effects on water purity, natural environment, and then public safety has

issues, and as we've raised in our brief and 19 20 would like to further brief for your

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consideration we do believe that it's entirely 22 appropriate for you to consider the impacts to

the natural environment, the groundwater 23

contamination as has been mentioned, issues 24

25 regarding decommissioning, remediation around

Page 39 understanding that the waiver from the 2002 MOU applied to the preemption claims.

Whether Entergy is a good corporate actor is not litigated in that case and you know --

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CHAIRMAN VOLZ: If you can constrain your arguments to the merits.

MR. MARGOLIS: Well I know, but John Marshall said you have to take into consideration the fact they had been a very good actor in the past and they have a very good record and that is not actually the case. So while I understand it may be a little substantive stuff I need to address that comment.

This Board has previously admonished Entergy for being disingenuous and less than forthright with this Board, 6812 order of June 13, 2003. So they have a history of this. I can cite to others. It's a long chronology, but I won't. For now I'll keep that short and put that in my brief, but the issue of whether they are a good corporate citizen, whether they are reliable both in terms of the mechanical reliability and the reliability in

Page 41 1 those issues, new evidence that we would like

2 to have you consider with regards to studies

3 as they relate to thermal discharges into the

4 Connecticut River, compliance with the

5 groundwater protection strategy, several

examples under natural environment that you 6 7 should be considering. 8

CHAIRMAN VOLZ: Mr. Campany.

MR. CAMPANY: The Windham Commission feels it's within the Board's scope to

10 carefully considering decommissioning 11

12 including cost and regional land use.

CHAIRMAN VOLZ: Mr. Zamore.

MR. ZAMORE: There seems to be a 14

relatively high level of consensus that the 15

Board can consider Section 248 criteria in 16

determining whether to issue a Certificate of 17

Public Good under Section 231, and that's 18

19 consistent with the scope of the CPG that the Board issued in Docket 6545, which unlike many 20

21 231 CPGs was focused on the operation of the

plant rather than on a utility business in 22

23 general, and by the limited term of the CPG,

24 which is different than many other Section 231

25 CPGs, but the more detailed question here in

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the second round makes clear that there's disagreement perhaps as to what specific criteria under Section 248 are appropriately applied in the Section 231 proceeding.

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We would suggest that it may be appropriate for the Board to request the parties to identify which, if any, Section 248 criteria should not apply for whatever reason in the 231 analysis. For instance, 248 does refer to public health and safety under (B)(5).

The only other point I would like to make is that as we indicated in our filings Green Mountain Power is very interested in assuring the continued enforceability of the Memorandum of Understanding that was entered into in Docket 6545, including the revenue sharing clause, and want to make sure that there's no claim that any event since then, including the District Court's decision, has an impact on the enforceability of that memorandum.

22 CHAIRMAN VOLZ: Thank you. Mr. Dumont. 23 MR. DUMONT: We disagree with Mr. 24 25 Marshall.

1 Entergy is saying we don't need to go forward 2 and certainly we're going to be considering that, but if we were to go forward, we would 4 need to figure out how to treat the existing 5 record.

Page 44

We've read the parties' filings and we have some questions. First, the parties' filings really didn't address the procedural status of the record prior to the federal litigation. Let me remind you what that status was.

status conference in response to a letter from the DPS stating that Entergy Vermont Yankee had not provided accurate information regarding underground pipes at the Vermont Yankee plant. At that status conference the Board did not establish the schedule for resolving the issues raised by the inadequate information because the Department needed time to identify the additional work necessary to evaluate the newly revealed underground piping system.

On January 27, 2010 the Board convened a

On June 9, 2010, having heard nothing further from the parties regarding the

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CHAIRMAN VOLZ: Okay. Thank you. Mr. Driscoll.

MR. DRISCOLL: AIV doesn't have anything on that.

CHAIRMAN VOLZ: Okay. Ms. Earle.

MS. EARLE: Thank you. On behalf of IBEW I would be very happy to share with the Board that the 180 members that work at the plant they would love to keep their jobs.

Beyond that, Mr. Chairman, we support Entergy's position.

CHAIRMAN VOLZ: Thank you.

MR. PRATT: VEC's position was very well articulated by Mr. Zamore except that I would add that while Judge Murtha's decision does bar the Board from actually conditioning a CPG on a below market PPA, I don't believe that bars the Board from considering a below market PPA or the lack thereof in its 248(b)(4) consideration.

CHAIRMAN VOLZ: Thank you. Next I would like to turn to the record. In particular, what if anything do we need to do about the record in this docket? Again assuming we go forward, we haven't made a decision yet,

Page 45 statute, the Board issued a memorandum asking

the parties about the status of efforts to

3 develop the schedule. On June 23rd the

Department filed a letter stating that after

4

5 consulting with the other parties, now I'm

going to guote from the letter, it is the 6

consensus of the parties that we should not 7

create a schedule at this time. Once Entergy 8

9 VY has informed the Board and the parties of

10 the end date for the completion of the

clarification process, the parties will work 11

12 together to propose a new schedule and will

13 move to reopen the record.

> The other clear direction from the parties was that when we do build a schedule there should be sufficient time proposed in discovery, preparing responses, and writing testimony. The parties will attempt to incorporate these values into future schedules in this docket. That's the end of the quote.

21 We have heard nothing further since -from the parties since we got that letter. So 22 the status of this docket has been that the 23

parties would propose a schedule and move to

24 25 reopen the record, but they haven't done that

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which leads to our question for all the parties. We would like to understand why that didn't happen and where do we go from here.

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I would like to start with Entergy I guess or I guess we can start with the Department if the Department has any insight on this since it was your letter.

MR. BELING: I just conferred with my client who informs me that at the time after the letter was submitted Entergy was supposed to provide verification that they had taken various steps. Entergy never did so which is the reason from our perspective why we never moved to reopen the record until recently when I did following the District Court's decision.

CHAIRMAN VOLZ: Okay. Mr. Marshall. MR. MARSHALL: The company notified all parties and the Board on September 30, 2010 that it concluded the validation process and, you know, the company's position is that the Board can issue a final decision in this docket based on the existing record.

CHAIRMAN VOLZ: Well Entergy Vermont Yankee is the Petitioner and the party whose CPG was expiring. Wasn't it incumbent on 25

1 the time you submitted the certification?

> 2 What happened during that year?

3 CHAIRMAN VOLZ: Between the

4 certification and the time you went to Federal 5 Court.

BOARD MEMBER COEN: Yes. Yes.

MR. MARSHALL: We were waiting for the

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8 outcome of the federal litigation.

9 BOARD MEMBER COEN: You went to Federal 10 Court in September or August of 2011. Was that correct? 11

MR. WEISBURST: April.

BOARD MEMBER COEN: April of 2011. You submitted the certification in September of 2010. So six months or seven months. Why didn't the company push at that time?

MR. MARSHALL: The company believed -- I recall a status conference in late 2010 when counsel to IBEW requested a status conference in this docket and the Board just said we can't decide until the Legislature has approved continued operation. So the company

23 -- it made no sense to proceed when the Board

24 said it's not going to issue a decision.

25 MR. JANSON: But, Mr. Marshall, if the

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Entergy to move this proceeding forward so we wouldn't be in a position today where the existing CPGs are expiring and there are all issues related to that expiration?

MR. MARSHALL: I think the Board has to take into account that the company went to Federal Court to clarify the legislation that applied to renewal of the CPG. It did not get all the relief it sought, but it would have been -- it would have made no sense to proceed pending resolution of the District Court litigation.

CHAIRMAN VOLZ: But your position is that 231 -- that we still have authority to issue a 231 certificate and we can do that. Why didn't you ask -- you had originally petitioned for a 231 certificate so why didn't you seek to push that part of the proceeding forward?

MR. MARSHALL: It would have been a waste of resources for the parties and the Board to proceed without having the benefit of Judge Murtha's decision.

BOARD MEMBER COEN: Wasn't there a year between the time you went to Federal Court and

parties had said they would develop a schedule 2 for this proceeding and move to reopen the

3 record, shouldn't they at least have done that 4 so that we could have been ready to issue a

5 decision if the Legislature authorized it?

MR. MARSHALL: Hindsight is wisdom and maybe it would have been better if we proceeded in that way, but the fact of the matter was until the company had the renewal of its license from the Nuclear Regulatory

10 Commission, until we had a clear signal that 11

12 we had from the Board that it was prepared to actually issue a decision if we didn't have 13

14 legislative approval, we needed to go to Federal Court and resolve the question of 15

whether legislative approval was required. 16

We now know that it's not and it's time to proceed.

CHAIRMAN VOLZ: I would like to turn now to the record itself. Entergy's March 7th comments at page 5 and 6 discuss Entergy VY's

arguing to the Federal District Court 22

23 regarding whether the Public Service Board

24 should utilize the existing record or start

25 over. Why shouldn't the Board start over

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which Entergy VY represented in District Court 2 would be the safer course. 3

MR. MARSHALL: Ask Mr. Weisburst --CHAIRMAN VOLZ: Sure.

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MR. WEISBURST: The District Court --Entergy did say that the safer course would be to have a new proceeding. Entergy did not affirmatively say that was required. However, Entergy said there were two ways of proceeding. One would be a fresh start and another way would be continuing the existing docket and just scrub it or disregard the pre-empted parts.

Both of those options were laid out and 15 Entergy said the safer course would probably be to start over, but we're not dictating to you, Judge Murtha, which one of those to 18 adopt. Judge Murtha then -- he basically didn't resolve the issue. He left it to this Board's discretion. It remains in this Board's discretion obviously.

CHAIRMAN VOLZ: Right. We're asking you why we shouldn't start over -- why we shouldn't exercise our discretion to start over given that there could be time bombs in

1 existing docket, the way to do it would be to

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- just be clear on what parts the parties think
- should be disregarded and what parts are still
- 4 on the table, and then you wouldn't have
- 5 Entergy or someone else coming back years
- 6 later and saying that something shouldn't have 7
 - been considered when Entergy hadn't designated that upfront.

So the company would be prepared to do that if we continue in the existing docket.

CHAIRMAN VOLZ: All right. Does the Department have anything to add?

MR. BELING: I think that's a good approach. I think there will need to be a specific agreement by Entergy that if we go through that process they will not use it as the basis for appeal. Once we go through the docket cleaning that's what we got and they are not going to come back and say oh wait a minute this thing was still in there. This is safety and we're back here two years from now.

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22 If they will agree with that, we're fine with 23

it. If not, start over.

MR. WEISBURST: If I could just add briefly, to the extent the Board allows in new

Page 51

this existing record that we're going to learn after we have gone through this whole process you're going to go back to Federal Court again and say look at this taint that occurs. So how do we deal with that?

MR. WEISBURST: Well I think that the way to deal with it within the context of the existing record would be for the parties, including Entergy of course, to identify what aspects of the current docket should be disregarded, and we think that's maybe logistically more feasible for the Board, but we don't presume to dictate to the Board how to proceed, and there is an element of timing in all of this potentially. That if you had to start all over as opposed to list out which parts should be disregarded, it might take longer.

The company would like to obtain a CPG as soon as possible consistent with the Board's regular processes. So Entergy continues to defer to the Board's ultimate judgment on this. Entergy believes that either one of those two ways is a possible way of proceeding. Again, if we keep with the

evidence there may be preempted issues that come in with the new evidence that wouldn't be subject to that, but we would have to see what the new evidence is.

CHAIRMAN VOLZ: Sure. It would also be subject to your objecting to it on that basis, and if you fail to object to it on that basis, I guess we could deal with that. Are you okay with that answer? Do you have anything else?

10 MR. BELING: I agree new evidence is new 11 evidence.

CHAIRMAN VOLZ: Ms. Dillon.

MS. DILLON: We agree with the

14 Department's position.

> MS. ANDERSON: We agree certainly some evidence is stale such as the evidence we learned on the agreement.

MS. LEVINE: CLF would generally agree with that. I think it could go forward either with the existing record that's clarified or reopening would seem to be a cleaner way to move forward.

CHAIRMAN VOLZ: Starting anew? MS. LEVINE: Starting anew. Starting anew would be clearer. Either way I think

Page 54 Page 56 Entergy's obligation to put before the Board 1 light of the changes to projections of the 2 the evidence it believes it needs in order to 2 energy prices, and an update on the 3 3 receive a CPG and allow the other parties to availability of the power purchase agreement. CHAIRMAN VOLZ: Mr. Zamore. 4 respond to that and not spend a lot of time --4 5 5 and address fairly quickly what -- both what MR. 7AMORF: We believe that it would are the issues and what is the evidence that 6 6 probably be more efficient not to discard the 7 is being presented in light of the District 7 consisting record, but instead require parties 8 8 to identify any portion of the existing record Court's order. 9 9 that should not be relied upon, but to also CHAIRMAN VOLZ: Okay. Thank you. Mr. 10 Margolis. 10 have further proceedings to present new MR. MARGOLIS: NEC believes we do need 11 evidence. 11 to start over as we briefed and we won't go 12 CHAIRMAN VOLZ: Mr. Dumont. 12 through that again because I put it down on 13 MR. DUMONT: VPIRG's position is now 13 14 paper extensively. 14 what it was in 2009 which is that any 15 I would point out that Entergy just 15 agreement by Entergy is unenforceable both because of their history, but also because 16 stated the parties must identify what parts of 16 the existing docket must be ignored. Seems to preemption is subject matter jurisdiction. 17 17 18 me that would require you deny the motion for 18 Subject matter jurisdiction is not waiveable. a decision on the existing record at this time So regardless of what they may say the 19 19 20 until at least that process take place, and I 20 assurances are legally meaningless. So you would also say that an agreement not to appeal have to make that decision for yourself what's 21 21 22 based on issues remaining in the record might 22 preempted.

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preempted.

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So the -- I think the Board has to be very careful with any agreement that Entergy enters into saying they won't appeal that decision and whether that's actually binding and --

not be enforceable. It's not clear that you

can waive preemption through that sort of

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agreement.

CHAIRMAN VOLZ: Thank you.

MR. FIDEL: Our position is the Board needs to at a minimum reopen the record or start anew. We have concerns over the tainted aspects of the record. Nothing further to add.

CHAIRMAN VOLZ: Mr. Campany.

MR. CAMPANY: At a minimum we would ask for an updated decommissioning cost analysis, updated fuel management plan, update on plans to replace the aging condenser, the availability of the replacement transformer, update on litigation with the Department of Energy for recovery of damages, update on corporate reorganization, update on state reliability in light of multiple leaks, an

- 21
- update on operational issues as defined in 22
- Docket 7600, updates on the value of growth of 23
- the decommissioning trust fund, and update on 24
- the value of the revenue share agreement in 25

1 MR. DUMONT: Yes. It should be briefed,

2 but their agreement is not meaningful.

parties to tell us what they think is

3 CHAIRMAN VOLZ: Okay. Thank you. Mr. 4 Driscoll.

CHAIRMAN VOLZ: We could ask for the

MR. DRISCOLL: AIV doesn't have anything to add to what Entergy, the Department, and Green Mountain Power have said.

CHAIRMAN VOLZ: Ms. Earle.

MS. EARLE: The IBEW supports Entergy's position. We don't think it's unusual to update for fresh or stale evidence, or out-of-date evidence in a proceeding, especially a lengthy proceeding to move forward.

CHAIRMAN VOLZ: Thank you.

MR. PRATT: VEC agrees with the position as stated by Green Mountain Power.

CHAIRMAN VOLZ: Thank you. In your filings on March 16th, I'm worried about the

record, if you could address what the -- if 20 21

- the Board decided new evidence is needed, what
- are the benefits and drawbacks of each of the 22
- two options. That is starting fresh or going 23
- 24 through the record and trying to purge it of
- 25 preempted matter.

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1 Now I would like to return to the post March 21st, 2012 operation. We may have 2 3 covered a lot of this already. Hang on for a 4 second. Concerning some further questions on 5 post March 21st, 2012 operation, could Entergy 6 VY operate the Vermont Yankee plant after 7 March 21st, 2012 without a new or renewed CPG 8 and still be in compliance with the Board's 9 order of June 13, 2002 in Docket 6545? That 10 order approved the sale of the Vermont Yankee plant to Entergy Vermont Yankee under 30 11 12 V.S.A. Section 109, determined that a CPG should be issued to Entergy VY under 30 V.S.A. 13 14 Section 231, and approved a Memorandum of 15 Understanding among Entergy Vermont Yankee, the Department, other parties. 16

17 The Board's order including, among other 18 others, the following two conditions: Condition 7 pursuant to 30 V.S.A. Section 231 19 a Certificate of Public Good to expire March 20 21st, 2012 shall be issued to Entergy Nuclear 21 22 Vermont Yankee, LLC to own the Vermont Yankee Nuclear Power Station and to Entergy Nuclear 23 Operations, Inc. to operate the Vermont Yankee 24 25 Nuclear Power Station as described in the

1 fact of the matter is we're here trying to get 2 a CPG.

3 CHAIRMAN VOLZ: And we had the go-around 4 earlier about how 814 allows that to happen, 5 but for you to continue operating while this 6 is pending.

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I have a more specific question. How does 3 V.S.A. Section 814 extend a deadline set in a condition of the sale approval? Isn't it significant that the Board included two separate conditions in its Docket 6545 order, one providing that the CPG would expire on March 21st and the second prohibiting operation after March 21st absent issuance of a new or renewed CPG?

MR. MARSHALL: We continue to believe that under subsection B of Section 814 Title 3 that we have the right to continued operation. Until January 19th this proceeding was stopped because there was no legislative approval for continued operation, and at the status conference I mentioned earlier in Docket 7600 where IBEW requested a status conference in this docket the Board said that you're not going to proceed without legislative approval,

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1 and until January 19th there was no

2 legislative approval -- there was a

3 requirement for legislative approval and no

4 legislative approval. That's why we're here 5 today.

CHAIRMAN VOLZ: Okay.

MR. HEMLEY: Mr. Chairman, if I may just add, this circles back to something we were discussing earlier and it relates to the actions still pending in the Federal Court.

On page 11 of the submission that was made by the Department -- excuse me, by the Attorney General in response to our

14 application for Rule 60(b) relief in the

Federal Court, the Attorney General made the 15

following assertion, quote, the Department of 16

Public Service and the Attorney General both 17

18 take the position that given the Court's

19 decision, Section 814(b) applies and Entergy

may continue to operate under the terms of its 20

21 current CPGs while its CPG petition remains

pending at the Board, and for that reason they 22

23 suggest the Court need not reopen its judgment

24 to provide us with the relief that we're

25 seeking, and today we have had some level of

said absence issuance of a new certificate of 2 3 public good or renewal of the Certificate of 4 Public Good issued today, Entergy Nuclear Vermont Yankee, LLC, Entergy Nuclear Operations, Inc. are prohibited from operating 6 7 Vermont Yankee Nuclear Power Station after 8 March 21st, 2012.

foregoing findings, and then condition eight

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So the question for Entergy in your brief in Docket 6545 at page -- initial brief at page 12 you stated the following, quote, in its prefiled testimony and the MOU and ENVY committed they will not attempt to operate the Vermont Yankee station beyond its current term without obtaining extension or renewal of the CPG from the Board close quote.

So is Entergy -- is it your view that Entergy is honoring that commitment or will honor that commitment?

MR. MARSHALL: Entergy is honoring that commitment. We're here. We're trying to get a CPG to under Section 231 to allow continued operation as we briefed in response to the Board's memorandum. We can operate under Subsection B of Title 3 Section 814, but the

Page 62 comfort in the reaffirmation in the Department 1 MR. HEMLEY: Thank you. 2 of that position or the Board's questions to 2 CHAIRMAN VOLZ: I just want to make 3 clear to everyone. The Board is an 3 suggest that since the Board is, and I say 4 this with respect of course, as a consequence 4 independent body. We don't work for the 5 5 of constitutional requirements the Board Governor or the Attorney General, and because 6 Members are Defendants in the federal 6 the Department and Governor's Office are 7 litigation. There has not been a position 7 parties in dockets pending before us it has 8 been determined that it would create taken by the Board or on behalf of the Board 9 potentially an ex parte problem if there were with respect to the continued ability of the 10 plant to operate after March 21st. Whether it 10 serious discussions between us and the was deliberate or inadvertent is not for me to 11 Attorney General on these matters, and the 11 12 say, but in the several references that are 12 Attorney General also having discussions with made by the Attorney General in his response 13 the Department and the Governor. So for that 13 to the Rule 60(b) application he makes 14 14 reason the Attorney General it's my understanding, though you could ask him 15 reference to the agreement by the Public 15 16 Service Department and the Attorney General 16 yourself, that they have decided to leave us presumably on behalf of the Governor and the out of the litigation to prevent the ex parte 17 17 18 other defendants whom he represents in the 18 problem, and so we're not -- we've not been state action -- in federal action including involved in the merits of that at all, and we 19 19 20 20 the Board Members, but we don't have that are independent from them and we have to do explicit sense of assurance, and frankly 21 21 our job. 22 without being too presumptuous here, and not 22 MR. HEMLEY: I perfectly understand that to ask the Board a question that it may not be 23 and I appreciate the Chairman's expressing 23 prepared to answer, we need that assurance himself that way so that we can understand the 24 24 25 from all of the parties in the federal 25 position, but you should -- and the Board

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litigation, not just from some of them.

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to you.

I may be misreading it, but we do need some certainty about that so we can define our approach to the federal litigation.

CHAIRMAN VOLZ: Well I think there's a reason why -- I'm guessing there's a reason, I don't know that there's a reason, why the Attorney General specified the Department and the Attorney General didn't specify anybody else, and that's because we have had no contact with the Attorney General's Office about this case about the substance of the case, and they represent the State and so that sweeps us up into the representation, but we are not in fact involved in the litigation, in the strategy of the litigation, or any conversations about the litigation with the Attorney General's Office, and an agreement by the Department and the Attorney General's Department it doesn't confer jurisdiction on us or authority on us that we could then grant

So, you know, we still have to sort this out on our own, which is what we're planning to do.

should understand that given that position we

2 need certainty as to the Board's position

3 between now and March 21st or we need to

4 obtain it from another source. That's the

5 company's position, and I think you probably

company s position, and i think you probably

6 appreciate the need for us to proceed in that

7 fashion, even though we have the assurance of

the other parties to the federal litigation.

9 CHAIRMAN VOLZ: I don't think we've been 10 asked to do that.

BOARD MEMBER BURKE: That's right.

MR. HEMLEY: Well --

CHAIRMAN VOLZ: It's certainly in your power to file something with us and ask us to rule whether it can happen by March 21st. Now that you have waited this long I have no idea.

BOARD MEMBER BURKE: Mr. Hemley, I got

18 to say I understand your position. I

19 understand your concern here, but this concern

20 should have existed for a substantial period

21 of time. I think it was pretty obvious during

22 the Court proceeding that we were sort of like

23 orphans here. We were named defendants, but

we weren't in the courtroom. We weren't

25 specifically recommended. It's the same

Page 64

Page 66 Page 68 reason when Mr. Beling makes arguments cogent 1 CHAIRMAN VOLZ: Sure. or not for the State of Vermont we consider 2 MR. BELING: You asked whether they were 2 3 3 him just to be another litigant here in front living up to their commitments, and we think 4 of us. 4 the answer is clearly no. We unfortunately do 5 5 think that 3 V.S.A. 814 does apply here and --You have the ability to ask us to do CHAIRMAN VOLZ: Apply to what? 6 what you think we need to do. It doesn't mean 6 7 we have to do it, but you have the ability to 7 MR. BELING: Apply to the situation and 8 ask us so feel free. 8 you noted the two provisions in the order. 9 MR. HEMLEY: I think I just did, but 9 One is the expiration, which clearly under 10 we'll formalize that request. 10 this provisions of 814 we believe because they BOARD MEMBER BURKE: I would suggest have a pending application their existing CPG 11 11 12 goes forward. That's so it hasn't expired and 12 that. Yeah. 13 BOARD MEMBER COEN: You're not going to 13 so our view that --CHAIRMAN VOLZ: But the approval of the 14 get an answer today. 14 15 MR. HEMLEY: Understood. 15 sale was not a CPG. It's a Board order 16 CHAIRMAN VOLZ: All right. I have a 16 approving a sale under Section 109 Title 30 and that condition of non-operation was placed question for the Department at this time. In 17 17 18 its March 7th filing at page 6 the Department 18 in the order approving that sale, and so I states that with respect to the effect of don't know how section -- I would like you to 19 19 previous Section 814 language in the Board's 20 brief -- all the parties who are interested in 20 orders repeating the language in the CPG would this to brief how Title 3 Section 814 applies 21 21 22 not serve to alter this status close quote. 22 to that type of a condition. First the order actually contains two 23 MR. BELING: Okay. I think it's 23 conditions. As I read it, I read two of them. 24 probably more appropriate for briefing 24 Condition 7 set the expiration date of the actually. It's a complex issue. 25 25 Page 67 Page 69 CPG, while condition 8 prohibited further 1 CHAIRMAN VOLZ: I don't need you to wing 1 operation without a new or renewed CPG. 2 2 it now. Condition 8 is not a repetition of the CPG 3 3 MR. BELING: Thanks. 4 condition. The CPG doesn't include that 4 BOARD MEMBER BURKE: There should also prohibition. So doesn't your argue only apply 5 be a similar question while the Chair is to the first of the two conditions because looking at that with regard to the provision 6 6 while condition 7 may simply restate what the and the condition that was set out in the dry 7 7 8 8 CPG expiration date is, condition 8 is a cask storage docket as well, page 90 of that 9 separate condition that itself prohibits 9 order, condition 7 would presumably require continued operation without a new or renewed 10 approximately the same type of analysis with 10 CPG and don't we have to give meaning to the regard to the compliance with the Certificate 11 11 12 separate condition 8. 12 of Public Good and this order shall not confer Second, the Board's order in Docket 6545 any expectation or entitlement to continued 13 13 14 not only addressed issuance of a CPG to 14 operation of Vermont Yankee following the Entergy Vermont Yankee, it also approved the expiration of its current operating license on 15 sale of the Vermont Yankee plant to Entergy. March 21st, 2012 before Entergy VY or its 16 16 So isn't condition 8 not only a requirement of successors are assigned to operate the 17 17 facility beyond that date. The owners must the CPG but also a requirement of the order 18 18 19 approving the sale of Vermont Yankee? Is it 19 first obtain a Certificate of Public Good from the Department's position that Section 814 of the Board under Title 30. That's on page 9. 20 20 Title 3 applies to conditions in an order 21 It's not in the CPG, but it's in there. 21

CHAIRMAN VOLZ: I would like to move on.

compliance with any applicable Board orders or

If Entergy Vermont Yankee's continued

operation of Vermont Yankee is not in

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approving the sale of utility assets?

MR. BELING: If I can go back to the

first question you asked Mr. Marshall, and

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I'll get to that.

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1	Vermont laws, would that be a relevant	1	applicant's current license does not expire
2	consideration in the Board's determination of	2	until the application has been finally
3	whether to grant Entergy VY a Section 231 CPG?	3	determined by the Agency.
4	MR. HEMLEY: Could you repeat that?	4	Entergy's continued operations under
5	CHAIRMAN VOLZ: Sure. If Entergy	5	Section 814(b) thus depends on its compliance
6	Vermont Yankee's continued operation of	6	with conditions of its existing CPGs and
7	Vermont Yankee is not in compliance with any	7	that's clear. What's missing you asked about
8	applicable Board orders or Vermont laws, would	8	June 13, 2002 order in Docket 6545, but there
9	that be a relevant consideration in the	9	was a July 11, 2002 order on motions to alter
10	Board's determination of whether to grant	10	or amend that actually changed a bit of the
11	Entergy Vermont Yankee a Section 231 CPG?	11	language that hasn't been discussed here, and
12	MR. MARSHALL: Obviously compliance with	12	it added to the CPG that Entergy Nuclear
13	Board orders, the law is a consideration in	13	Vermont Yankee, LLC and Entergy Nuclear
14	Section 231 proceeding. I think you have to	14	Operations, Inc. are authorized to own and
15	look at the totality of the circumstances,	15	operate Vermont Yankee beyond March 21st, 2012
16	however, and weigh what the company's conduct	16	solely for purposes of decommissioning.
17	has been in the time it has been operating in	17	So if the license if 814 if you
18	Vermont.	18	apply 814 the way they're asking and the
19	MR. BELING: Yes. Our answer is yes.	19	license continues, the license itself only
20	MS. DILLON: Yes.	20	allows them to decommission the plant after
21	MS. ANDERSON: Yes.	21	March 21st, 2012. It does not allow them to
22	MS. LEVINE: Certainly, and it was	22	operate the plant after March 21st, 2012.
23	raised by the Conservation Law Foundation and	23	CHAIRMAN VOLZ: Okay. People should
24	others in Docket 7600 as well.	24	comment on that on March 16th.
25	CHAIRMAN VOLZ: Thank you.	25	This is for Entergy. On page 4 of the
1	Page 71	4	Page 73
1	MR. MARGOLIS: Yes.	1	March 7th filing at the bottom of the page you
2	MR. MARGOLIS: Yes. MR. FIDEL: Yes.	2	March 7th filing at the bottom of the page you state, I'm quoting, the invalidation of Act
2	MR. MARGOLIS: Yes. MR. FIDEL: Yes. MR. CAMPANY: Yes.	2	March 7th filing at the bottom of the page you state, I'm quoting, the invalidation of Act 160 legislative approval requirement the Board
2 3 4	MR. MARGOLIS: Yes. MR. FIDEL: Yes. MR. CAMPANY: Yes. MR. ZAMORE: Yes.	2 3 4	March 7th filing at the bottom of the page you state, I'm quoting, the invalidation of Act 160 legislative approval requirement the Board is authorized under Section 231 to grant
2 3 4 5	MR. MARGOLIS: Yes. MR. FIDEL: Yes. MR. CAMPANY: Yes. MR. ZAMORE: Yes. MR. DUMONT: Yes.	2 3 4 5	March 7th filing at the bottom of the page you state, I'm quoting, the invalidation of Act 160 legislative approval requirement the Board is authorized under Section 231 to grant Entergy Vermont Yankee CPG application close
2 3 4 5 6	MR. MARGOLIS: Yes. MR. FIDEL: Yes. MR. CAMPANY: Yes. MR. ZAMORE: Yes. MR. DUMONT: Yes. MS. EARLE: We support Entergy's	2 3 4 5 6	March 7th filing at the bottom of the page you state, I'm quoting, the invalidation of Act 160 legislative approval requirement the Board is authorized under Section 231 to grant Entergy Vermont Yankee CPG application close quote, but Act 160 didn't restrict the Board's
2 3 4 5 6 7	MR. MARGOLIS: Yes. MR. FIDEL: Yes. MR. CAMPANY: Yes. MR. ZAMORE: Yes. MR. DUMONT: Yes. MS. EARLE: We support Entergy's position.	2 3 4 5 6 7	March 7th filing at the bottom of the page you state, I'm quoting, the invalidation of Act 160 legislative approval requirement the Board is authorized under Section 231 to grant Entergy Vermont Yankee CPG application close quote, but Act 160 didn't restrict the Board's ability to issue a Section 231 CPG, did it?
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2 3 4 5 6 7 8 9 10 11 12 13 14	MR. MARGOLIS: Yes. MR. FIDEL: Yes. MR. CAMPANY: Yes. MR. ZAMORE: Yes. MR. DUMONT: Yes. MS. EARLE: We support Entergy's position. CHAIRMAN VOLZ: Excuse me. We've covered a lot of stuff. MR. MARGOLIS: Will the parties have an opportunity to respond to Entergy's comments about continued operation under 814? CHAIRMAN VOLZ: Sure. You can do you have something you want to say now?	2 3 4 5 6 7 8 9 10 11 12 13 14	March 7th filing at the bottom of the page you state, I'm quoting, the invalidation of Act 160 legislative approval requirement the Board is authorized under Section 231 to grant Entergy Vermont Yankee CPG application close quote, but Act 160 didn't restrict the Board's ability to issue a Section 231 CPG, did it? Doesn't the approval provision only apply to a CPG issued under Section 248 and not a Section 231 doesn't the legislative approval provision only apply to a CPG issued under Section 248 and not a Section 231 CPG? MR. WEISBURST: There is predetermination legislative approval
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near the bottom of the page. Begins with the
invalidation of Act 160 legislative approval
requirement.
MR. WEISBURST: Right. Well what this

MR. WEISBURST: Right. Well what this is intending to say and --

operative provision.

CHAIRMAN VOLZ: In other words, we weren't restricted before. We didn't need the Court's order to go forward under 231. We hadn't been restricted.

MR. WEISBURST: Well what Act 160 did is it picked up the entire 231 process that applies generally and it said in this specific instance for this nuclear plant we're putting it in the context of 248. We're going to subject you to the 248 factors and we're going to require you to wait for the Legislature to give its approval before you can issue the decision. It did all of those things. Now that it's been divorced from 248 we're back in 231. So it wouldn't have been appropriate for the Board to issue the CPG under 231 while Act 160 was still on the books. Now that Act 160 has been struck down we're back to the preexisting statutory regime where 231 is the

struck down.

BOARD MEMBER BURKE: So did I understand what you said there to be this was -- seemed like the safer way to proceed while this was all pending. If that's true, doesn't that move to a question the Chairman asked earlier, isn't it safer on the same basis time wise as well to start with a new record so that you don't have to worry about what's in there that could in fact create a problem later on down the road. Doesn't the same reasoning apply to how we should proceed in this?

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MR. WEISBURST: Certainly that's the position Entergy took in District Court there were two ways of proceeding. One would be to start fresh and that would be the safer way. We think it's still within the Board's discretion. There may be even a consensus among the parties you have heard from today that's the better way to go.

21 BOARD MEMBER BURKE: I understand. I'm 22 asking you. I understand there's two ways to 23 go.

MR. WEISBURST: Entergy's preference would be to go whichever way is the quicker

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CHAIRMAN VOLZ: But if you believe that the legislative approval was preempted, wouldn't it have been wise for you to have sought us to review the 231 so that we would be done now with that part?

MR. WEISBURST: Well I'm not sure it really would have been feasible to do that because there would been questions. Granted the Board has in the past acknowledged the preempted area of radiological safety that's subject to interpretation in terms of how it's applied, but one area where the District Court really did clear things up in a way that may have been a change from the Board's prior practice was the guestion of the below market PPA, and for this Board to have proceeded with a 231 process while that issue was still unresolved in court would have potentially been a waste of effort because it could have led to a decision made on a ground that was later taken off the table.

So that's why it probably would not have made sense to go forward with the 231 process until we knew the final status of Act 160.

Act 160 really framed everything until it was

1 way of those two, but --

BOARD MEMBER BURKE: Well quicker let me ask you -- let me press on this a little bit.

Quicker. Does quicker mean ultimately getting to an end that in fact isn't going to be fraught with all kinds of challenges as we go along, or does quicker mean the fastest way at least potentially to get from A to B?

If you're looking at ultimately getting an answer that that will not require lots of visits to the courtroom, et cetera, et cetera, as we go, that might be one quicker. The other quicker might be what's got the fast -- what's got the quickest finish line that you can see. Forget what potholes might exist between here and the finish line. I think you better think as you brief this answer, you talk to us on the 16th, I think you ought to keep in mind what you really mean by potentially quicker. That's all.

CHAIRMAN VOLZ: All right. I think you pretty much answered most of the questions or discussed -- you haven't answered. That discussed the issues we wanted to discuss this morning. So I just want to remind everybody

DRAFT TRANSCRIPT

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1	where we are procedurally.	
2	As I said at the outset, we would like	
3	additional comments on the matters discussed	
4	today as well as responses to other parties'	
5	March 7th filings and these will be due on	
6	March 16th, and then if someone wants to	
7	respond to any of the March 16th filings,	
8	we're not requiring that, but if you would	
9	like to please get that in by March 20th and	
10	then we will take it from there, and at some	
11	point we'll issue a decision on all these	
12	matters and let you know where we are, and, in	
13	addition, if you think there are issues we	
14	have neglected or overlooked that you would	
15	like us to address, put those in your March	
16	16th filings as well.	
17	As far as we're concerned I think we're	
18	finished for today unless there's something	
19	that the parties think they need to raise.	
20	All right. Thank you very much. End.	
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